MEMORANDUM

To:

Barry Fountos

From:

Karoline Gourley

re:

Palomares Records

date:

September 29, 1997

In my continuing search for records pertaining to the Palomares accident, I wanted to let you know what I have found and where additional information is located pertaining to Palomares.

Dosimetry measurements taken at the time of the accident were done for 1,586 people, primarily of Air Force, Army or Navy personnel. Of these 1,586 it is possible that 38 were from residents. The U.S. Air Force Radiological Health Laboratory should have these dosimetry records.

The Coordination and Information Center in Las Vegas, NV has 214 documents pertaining to Palomares. Martha DeMarre is sending me a 36 page printout providing details of these documents to permit us to make an informed research request. The CIC does not have any dosimetry records pertaining to the incident.

It is apparent also that there is a fair amount of published literature pertaining to Palomares. I have tracked a number of references to technical articles, many of which have been published in Health Physics and other scientific journals. If tracking down these published documents is a goal, one would most likely need to obtain as many as possible from the DOE library and beyond that go to OSTI. If you would like me to compile a list of published literature I could probably compile that before my October travel starts again.

J. Newell Stannard, the author of Radioactivity and Health: A History, also wrote about the Palomares incident. I have attached copies of the pages of his book which pertain to Palomares, including some of his footnotes. Some of his footnotes involve personal notes and conversations which Stannard makes available to researchers. Therefore I have attached Stannard's address and phone number, should someone want to contact him. He retired many, many years ago, but I think these numbers are pretty current.

In addition, my research indicates that there should be further original source documentation pertaining to Palomares in the following locations:

- DOE history division archives The files in the history division are likely to contain policy-making decision type documents. The may provide leads as to which AEC laboratories were performing what type of work on this incident. Pertinent collections include:
 - Files of the Atomic Energy Commission Secretariat (both in the 1958-1966 and 1966-1972 collections)
 - McCraw Files
 - General Managers Reading Files
 - Files of the AEC Division of Military Application

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	National Archives at College Park. The history divi- pertinent material to the National Archives. The mo- - AEC Division of Biology & Medicine		·	
	Los Alamos. One of the leading scientists involved			
	at Palomares was Wright Langham. Wright Langha was most likely called upon for Palomares because of deposition in humans, expertise he gained through the injections. Langham has written numerous articles of Stannard's chapters, it appears that Los Alamos still Langham. My research indicates that Los Alamos at technical reports.	of his expertise with plutonium and ne now well-publicized plutonium on the subject and based on reading has many papers belonging to	nd its n ng	
<u> </u>	Lawrence Livermore. Livermore developed an instruction on the field. The instrument, specifical Instrument for Detection of Low Energy Radiation (Livermore to know where the readings taken by FIL	ally developed for Palomares, is a (FIDLER). It would be logical in		
a ,	Oak Ridge National Laboratory. I found a number of some involvement with Palomares, but so far nothing			
	Spain. According to Stannard's book, Dr. Eduardo Nuclear Division de Medicine y Proteccium, with me periodic surveys of the contaminated regions and occurrented to the International Radiation Protection A Salvador in 1970 documented this.	oney from the AEC, conducted casionally of the inhabitants. A	suggested. Energia nducted ants. A paper	

Radioactivity and Health A History

J. Newell Stannard

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October 1988

Edited by Raymond W. Baalman, Jr. Pacific Northwest Laboratory

Prepared for the U.S. Department of Energy, Office of Health and Environmental Research under Contract DI - ACOS-76RLO 1830

Pacific Northwest Laboratory
Operated for the U.S. Department of Energy
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after the shot to check on retention factors. Over two thousand plutonlum analyses were generated by this segment of the operation alone. The results, naturally, did not appear overnight.

3. The Results

experiment as the earlier ones. However, the sheer mass of data made the dis-Despite every attempt at its avoidance, random variability was as inherent in this

The results that came largely from the reports of Wilson and Terry (1965a,b). cernment of trends less irksome.

are summarized below:

burdens showed close relationships to the information from the air samplers. butions of the U.K. participants. Fairly large particles frequently contributed a. The aerosols were well characterized thanks especially to the expert contrisizeable fractions of the total activity. Nevertheless, the early analyses of lung

b. Initial deposition was about 23% of the respirable aerosol in dogs, about 11% "An animal is a competent sampler" (Wilson and Terry 1965a, p. 281)

in sheep, and about 18% in burros.

c. Short-term clearance half-times were about four days for dogs, five days for sheep, and about ten days for burros.

the amount of plutonium left for long-term clearance differed considerably among the species: 67% of the initial burden in dogs, 5.1% in sheep, and 22%d. The sheep cleared much more plutonium by fast component kinetics. Thus,

dust, were different. Much more was cleared by dogs and sheep in the first sheep. The organizers of the project had occasion to wish that they had been interactions as they did to Double Tracks, since they could influence hazard Slate II versus 15.9% for Double Tracks in the dogs and 0.4 versus 2.1 in the able to devote as much attention to these differences and aerosol-animal The clearance kinetics for the Clean Slate II shot, which had much more inert seven days (Wilson 4nd Terry 1965a, p. 285). As a result, the remaining lung burdens at seven days were only 5.5% of the respirable aerosol for Clean

The findings indicated that neither animals alone nor samplers alone would agreement between the two contrasts with the earlier tests and with much have sufficed to describe the respiratory hazard. Yet, the relatively good

Mean radiation doses to infinite time for the three species studied ranged, industrial hygiene experience.

for the aerosol of Double Tracks, from 0.96 rem in the dog to 0.08 rem in the sheep, The extrapolation to humans was 0.3 rem.

There was little evidence of build-up of plutonium in tissues other than lung. and possibly respiratory lymph nodes. Thus, for this exposure, the lung

appears to be the chitical organ.

the characterizations; (3) on the point that the patterns of PuO2 behavior in the including the fact that a power function fits the data; (2) on the reliability of In the final evaluation (Stewart and Wilson 1968), the same basic points were: confirmed, but there was much more: (1) on the kinetics of lung clearance,

(a) This may be a non sequitur since the tendency is always to choose the most conserva-tive case, and that would be the cleaner aerosol for Double Tracks, which was studied

consistent set, i.e., the differences are not random. There was a tendency to experiments; and (4) showing that the results from each animal species form a dog seen in this field experiment are very similar to those found in laboratory view the burro as the best model for humans.

The difference between Double Tracks and Clean Slate II aerosols led to calculation of a factor of about three difference in the ten-year dose to lungs, with the Double-Tracks-type aerosol the higher.

in all the reams of data and discussion, it is hard to find a simple succinct .,) statement from the investigators that Operation Roller Coaster did or did not confirm the importance of the cloud passage uptake and doses versus those from inhalation of resuspended material as drawn from the work of Test Group the discussion of hazard, and development of criteria, we must assume that the answer to this question was affirmative, although the planning was such that 57. However, since the cloud passage data are used for the calculation of dose, little else could be expected.

Plutonium radiochemistry is a slow process. It appears that one reason there seems to have been no grand finale in the reporting and analysis of either Test Group 57 or, especially, Operation Roller Coaster, is that there are still data raises the question of what may or may not be waiting and also refers to the team (especially Kermit Larson) in Area 13 that remain unanalyzed. We will see in a later section that conscious attempts have been made to go back over these requiring analysis. A letter from R. G. Thomas to R. H. Wilson (Thomas 1981) many soil samples taken by the University of California, Los Angeles (UCLA) contaminated areas (see the section on the NAEG). Yet, there seems to be some possible unfinished business from these two major operations.

Palomares and Thule

2000, and 235U travelled across irrigated fields at the edge of the village in the shore and one from a dry riverbed east of the Spanish village of Palomares detonation, one at the east edge of the village, the other about one mile to the one case and over truck garden areas just outside of town in the other. There two were recovered intact, one from the Mediterranean about five miles offpopulation about 1,000), on the coast. The other two underwent high explosive west. With a thirty-knot wind blowing out of the west, the dust containing ²¹⁴Pu, thus were not "Safety Tests." Yet, they need to be mentioned in this review. The one at Palomares, Spain, occurred on January 17, 1966. As a result of a refueling accident (collision) involving a B-52 bomber and a KC-135 tanker over the Mediterranean Ocean, four nuclear weapons were released from the bomber. The Palomares and Thule incidents were accidents, not planned projects, and was no nuclear yield in either.

board fire forced ditching of a B-52 aircraft on January 21, 1968. Again there were detonations of the high explosive charges and contamination of the envi-The Thule incident occurred on the ice near Thule, Greenland, when an on-

As mentioned earlier, these internationally important events were described briefly in an open literature publication by Stannard (1973). Much more detail is ronment by Langham (1968, 1969, and 1971), in a trip report concerning his hidden away in the general discussions of plutonium contamination of the environment with plutonium, but no nuclear yield. 100

(Langham 1972), and, for Thule, a special edition of the Journal USAF Nuclear (Langham 1972), and, for Thule, a special edition of the Journal USAF Nuclear Safety entitled, "Project Crested Ice" (USAF 1970). (a) The primary actions were to remove as much of the plutonium as possible from the surface and ship it back to the United States. Residual contamination at Thule was minimal since the plutonium that was not removed was gradually dijuted into the sea. However, there were full-fledged examinations of biota and an extensive ecological program managed primarily by the Danes (Aarkrog 1971a,b; 1977), and by W. C. Hanson of the Hanford Labs (1971, 1972, 1975).

permissible concentration (MPC) (Iranzo and Salvador 1970). Samples nearer the sites of impact recorded maximum values of gross alpha activities above the high winds and much resuspension of the deposited radionuclides. Interestingly, the incidence of measurable uranium in the air exceeded that of plutosupport from the AEC. After the clean-up of the most contaminated area, (b) the project settled down to periodic surveys of the environment and occasionally of nium and uranium within the village were consistently below the maximum was exceeded by a factor of ten on three days. These were during periods of nium; 30% of the samples showed no trace of plutonium, while only 3% showed Langham (1972) describes the continuing work at Palomares carried out the inhabitants. Long-term contamination levels of humans or environment have not been sufficient to cause real concern. The levels of airborne pluto-MRC on fourteen occasions in the second half of 1966 and in 1967. The MPC largely by a joint effort of the Junta de Energia Nuclear Division de Medicine y Proteccium headed by Dr. Eduardo Ramos, with equipment and operational no trace of uranium.

This work is continuing, albeit at a relatively low level. (c) fortunately, both of these incidents occurred in areas of low habitation density. Unfortunately, for the measurements, the area around Palomares happens to have one of the highest alpha-particle backgrounds in Spain, and the low-level measurements

easily got lost in it.

Finding more detailed technical evaluations and their contributions to interFinding more detailed technical evaluations and their contributions to interest and spanish in-house reports would be useful, but are not readily available. The most convenient summary for the technical reader of the work done at Palomares over the first several months is a paper by Odland et al. (1968)(d) at Palomares over the first several months is a paper by Odland et al. (1968)(d) given at the seventh Hanford biology symposium (see chapter 8 for these symposia) and the International Radiation Protection Association (IRPA) report by Iranzo and Salvador (1970), which concerns longer periods. The results reported

(a) The author has copies of these documents that he would be glad to make available to interested readers. They are unclassified. There are also book-length descriptions of the events themselves and much in mews magazines of the day (see Odland et al. 1968). (b) The ugly scar left on the fragile semiarid landscape, from the clean-up operation,

impressed Langham as the most significant long-term result of the incident. (c) It was the author's privilege to meet Dr. Emelio Iranzo, Dr. Ramos's colleague in the Spanish operations, at the 1964 meeting of the Health Physics Society and to be informed that the work is still under way.

(d) This paper gives rather complete references to descriptions in the popular press (Business Week, Commonwealth, Life, Newsweek, Saturday Evening Post, Saturday Review, and Li.S. News and World Report) and reports from the PHS. A book-length description by Lewis (1967) is also cited.

by Odland include analysis of urine samples, nose swipes, water from various sources, such as the Mediterranean Sea and shower effluents, and radioactivity in soil and on vegetation samples. The urine samples came primarily from Air Force, Army, or Navy personnel involved in the clean-up operations. Only 36 out of 1,586 were other, and it is not clear whether or not these were residents. (Probably the prime source of data for the residents is in the Spanish literature, and this contained mostly long-term concentrations in air.) The plutonium analyses were done, for both initial and resamples taken several months later, by the U.S. Air Force Radiological Health Laboratory. Systemic body burdens of plutonium were calculated by the Langham equation for a single acute exposure (Langham 1956; for further discussion see chapters 7 and 16).

Of the 1,586 urine samples analyzed for the acute phase operations, 20 showed calculated body burdens greater than the maximum permissible, 422 showed plutonium concentrations between 0.99 and 0.09 of this value, 537 showed values between 0.09 and 0.009 of the above, and 607 showed calculated body burdens less than 0.009 of the maximum permissible. When we consider that these came from a hastily gathered group of personnel brought in for the acute phase of the operation, such a distribution of body burdens may be considered as satisfactorily low. However, these individuals wore protective clothing and took precautions that an uninitiated, untrained resident might not.

The nose swipes in the Oelland work were negative, and the amounts in vegetation (e.g., tomatoes) were lower than reported in some of the magazine versions. However, the crops were condemned anyway.

The Air Force operated a resampling program for urinary plutonium content involving 422 personnel, all but 7 of them military. There were 6 cases with greater than 10% of the allowable systemic body burden, 213 were between 1% and 10%, 39 less than 1%, and 164 below the limits of detection.

One individual died during the study, of causes unrelated to plutonium exposure. The plutonium content of lung was about 500 pCi, calculated for the sure. The plutonium content of lung was about 500 pCi, calculated for the whole lung, while the last urine sample showed no detectable activity. This suggests the possibility of insoluble deposits of plutonium in lung and the virtues of

In view of the group with whole-body counters.

In view of the probable lack of protective actions taken by the Spanish residents and the airborne concentrations of alpha activity reported (e.g., by Iranzo and Salvador), it is surprising that there have not been reports of significant body burdens in any of these individuals. It can only be speculated whether this means that the levels were consistently low, the necessary measurements difficult, or not done, or the reports not generally disseminated. It is also surprising that measurements appear not to have been made in the indigenous animals and that animals were not brought in as stand-ins for humans (Wilson 1984).

The plutonium at Palomares does not seem to have descended very far into the plutonium at Palomares does not seem to have descended very far into the policy perhaps to be expected in a semiarid climate. Population and commercial pressures are prompting the inhabitants to expand gardening activities ever closer to the contaminated area (W. J. Bair, personal communication, October 1985). This makes it essential that the monitoring and survey activities be continued. It even augers for possible pressure for more removal of surface and near-surface soil for disposal.

Further follow-up of Palomares is reputed to be under way by personnel from several American laboratories under the Department of Energy (DOE): Los Alamos National Laboratory (LANL), Lawrence Livermore National Laboratory (LLNL), oak Ridge National Laboratory (ORNL), as well as DOE Headquarters

and by the Spanish authorities (e.g., Iranzo). No information has appeared that would change the conclusions drawn above.

Similar summaries of personnel monitoring for the Thule event, from both Similar summaries of personnel monitoring for the Thule event, from both Danish and U.S. sources, are contained in USAF Nuclear Safety cited above. However, few quantitative data are given there. The emphasis is more on the environment. This is as it should be by the circumstances of the event, and much important information is contained in this review. A succinct summary and analysis of the work of Project S6, Test Group 57, and Operation Roller Coaster and how this work made it easier to react effectively to the accidents at Palomares and Thule were written by Harry Jordan at Los Alamos. His summary refers to some of the classified reports from the Nevada operations and gives cleer above (Jordan 1971).

A resurvey of eight locations near Thule was carried out in 1974 (Hanson 1980) A resurvey of eight locations near Thule was carried out in 1974 (Hanson 1980) as part of a general review of the concentrations and inventories of 1275, 228pu, and 229, 239pu, and 229, 239pu, and 229, 239pu, and 229, 239pu, and 229, 239pu of Thule lichen communities, not directly contaminated by accident debris, were not significantly different from those in taminated by accident the 1968 and 1974, respectively. Thus, the Thule area was no higher six years after the incident than other Arctic areas possessing the unique higher six years after the incident than other Arctic areas possessing the unique higher step in the food chain. Soil samples contained about 1015 Ci of 229, 299pu/8.

More details of the Thule ecological work can be found in publications by Aarkrog (1971a,b; 1977) and by Hanson (1971, 1972, 1975). These papers concern primarily the transport of plutonium in the subject ecosystems and are more appropriately considered as part of chapter 15. Much hinges on the ^{239, 249}Pu/¹³⁷Cs

III. Long-Term Follow-Up— The Nevada Applied Ecology Group

A. Genesis

In 1970, the AEC established an organization known as the Nevada Applied Ecology Group (NAEG) whose purpose included the following objectives:

1. Determine how and to what extent radioecological processes had redistributed plutonium and determine its uptake and food-web pathways in the

biota of the NTS.

2. Guide and coordinate ecological, radiation monitoring and other environmental programs necessary to support continued nuclear testing activities.

3. Provide the mechanism to effectively comply with the requirements of the National Environmental Policy Act (NEPA) of 1969.

The program was plained and administered by a small scientific staff based at Nevada Operations Office (NVO). Principals in developing and administrating NAEG were Jared Davis and Ernest Campbell, with the enthusiastic support of the NVO General Manager, E. Miller. Later the program was administered by Paul Dunaway and M. G. White, under the NVO General Manager, General M. E. Gates. Funds for the program were distributed to many laboratories through the NAEG operations. Prime among these were: the AEC family, the Pacific Northwest Laboratory (PNL), Battelle Columbus Laboratory, LANL, LLL, UCLA, ORNL, the AEC's Health and Safety Laboratory (HASL), New York, and

National Reactor Testing Station, now the Idaho National Engineering Laboratory (INEL); and outside of AEC, the Environmental Protection Agency (EPA) and Air Resources Laboratory, National Oceanic and Atmospheric Administration (NOAA), Las Vegas and NTS, Nevada; the University of Nevada at Las Vegas and service contractors such as REECO and Rockwell, Hanford. Many others joined for specific tasks.

B. The Problems and Mode of Operation

The scientific problems attacked were varied. High priority was given to soil analyses. There was much interest in what had happened to the plutonium in the years since the shots and whether or not the solubilization processes demonstrated in earlier laboratory and field research lived up to expectations in a larger-scale, larger-area study. There was also interest in the nature of the soil-plutonium binding processes, both physical and chemical, the increasing role of americium, the processes of resuspension by wind (which we will discuss in chapter 15), and how all of these could be brought to bear on hazard analysis; An enormous effort was put into statistical analyses to guide the soil sampling procedures for example and for interpretation of the data. (a)

There was also much work with grazing animals and native animals, including uptake and transfer from vegetation, the construction of models for the possible intakes by and doses to humans developed from the accumulated data, and some very cogent laboratory investigations of specific points raised by the findings in the field. Finally, as momentum accumulated for the development of a full-scale information repository at Las Vegas, the NAEG entered into the work of the Information Center (see chapter 12). One of the earlier steps was a selected annotated bibliography on the environmental aspects of plutonlum prepared by the Division of Technical Information, USAEC and speanheaded by Helen Pfuderer with guidance from M. G. White and others (e.g., ORNL 1972 with many updates, and 1978).

The various individuals and laboratories ongaged in work for the NAICS program labored at their home institutions. Communications were handled by periodic NVO reports and an annual symposium, usually held in Las Vegas, that brought the principal investigators together for in-depth progress reports and discussion of plans. There was also an advisory committee for the general operation and several advisory committees for specific areas of research. We will discuss a few areas of special pertinence to this chapter presently. A selected list of reports is given as note 2 at the end of this chapter.

Before proceeding, however, we should remark that one of the prime early objectives of the NAEG, not spelled out in the official raison d'être, was to establish an inventory of the transuranics present at NTS and adjacent sites. Was there a sufficient amount of plutonium and the transplutoritics to warrant cleanup measures? While Areas 11, 13, CMX, Tonopah Test Range^(b) are now among the more unlikely places for human habitation, it was argued that some day cheap irrigation water (desalinated sea water?) and the pressures of world population might change all that. People might live and grow crops in the midst of these long-lived radioactive materials! Thus, the inventory in the soil, its

a) Until one reads these extensive compendia, it might have been thought that digging a suitable soil sample would be a simplistic if back-breaking process. Not soil it is a suitable soil sample would be a simplistic if back-breaking process.

(b) Tonopah itself has a population of a few thousand and is growing.

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electrometer mounted atop the large volume chamber, which, because of its size and appearance was nicknamed the "milk can" by the calibration technicians and radiation monitors who used them in the field. The tube-type electrometers initially used were temperamental and not very rugged, and the units were upgraded with solid-state electrometers when these became available in the late 1950s.

More germane to internal emitter problems is the Pluto, a portable monitor for plutonium or other alpha-emitting surface contamination developed during the MED days. The instrument was named after Mickey Mouse's dog, Pluto, a very popular cartoon figure during World War II. The name, however, upset General Groves on security grounds because of its similarity to the then-secret element plutonium. He thus decreed that the name should not be used, and for a time the instrument was renamed "Sandy" after Little Orphan Annie's dog in another popular cartoon strip of the time. Officially, the instrument was designated "Snoops," but, General Groves notwithstanding, the name Pluto stuck, and, along with the Sniffy, an appropriately named air sampling device, the Pluto was one of two health instruments named in the Smyth Report published immediately after the atomic bombings of Japan (Smyth 1945).

An interesting and highly effective device for monitoring plutonium contamination in the field under adverse environmental conditions was developed as a result of a military aircraft crash in 1964 near Palemares, Spain, involving nuclear weapons. Known by its acronym FIDLER (Field Instrument for Detection of Low Energy Radiation), this device used a thin scintillation detector and a two-channel pulse height analyzer set for 17 keV and 60 keV (the plutonium and 141Am photons); it is capable of detecting plutonium contamination levels of a few hundred nanocuries per cubic meter over rugged uneven terrain (Tinney, Koch, and Schmidt 1969).

Portable battery-powered spectrometers for field application made their appearance about 1960, largely made possible by the advent of the transistor. One of the earliest commercial units was a single channel analyzer made in the configuration and size of a handheld survey meter by the Eberline Instrument Company. A later version of this unit featured two channels, and subsequent models made by Eberline and other manufacturers had special features such as hard-wired detection capability of the 364-keV photon associated wth 111 and scanning capability.

Although some water monitoring was done in the MED, the method used was simply immersion of detectors of various types into the liquid, useful only for fairly high concentrations of beta-photon emitters. Somewhat more sophisticated monitors were developed shortly after the war, using several thin side wall G-M counters to enhance sensitivity (Hursh, Zizzo, and Dahl 1951). Isotopic measurements of specific radionuclides in water were made in the field by ordinary gamma spectroscopy techniques. A combined alpha and beta-photon water monitor was made commercially as early as 1952, having both G-M and Zn5(T1) detectors (AEC 1952). Systems have also been made for continuous liquid scintillation counting.

VIII. In-Vivo Counting

In its simplest form, in-vivo counting could be accomplished by using a G-M survey meter to detect iodine in the thyroid if the activity levels were sufficiently

accomplished by use of whole-body counters, which were made relatively oped in Sweden (Van Döbeln 1965). Although the sensitivity of these devices neath a large Nal(TI) crystal shielded overhead and on the sides by lead. Thus, a Palmer and Roesch 1965). Thus, it could be loaded into a truck or even onto high (figure 18.15). Direct field measurement of internal emitters in vivo was body counters were simply large shielded rooms; one such unit, developed at Brookhaven National Laboratory, weighed twenty-one tons and was transported by ship for use in fallout studies of the Marshallese (Cohn et al. 1963). Shadowwas initially not nearly as good as could be achieved in the laboratory using detection of fission products, these devices are more than adequate. In a typical traverse of the body was obtained. The shadow-shield detector had a background as low as the large iron room systems, and weighed only five tons ightweight and transportable and, hence, suitable for field use. Early wholeshield whole-body counters were pioneered at the Hanford Laboratories (Palmer Brady and Swanberg 1965). A similar mobile whole-body counter was also develaircraft to make in-vivo field measurements and was used in studies of fallout in one such unit). The modern successor to the original Hanford design is now and Roesch 1965) and made into portable truck-mounted units (Swanberg 1963; large shielded rooms with graded shields, for many applications, particularly for unit, subjects would lie on their back on a cot or bed which was moved underschool children in the Hanford area and in Eskimos and Laplanders in the Arctic; and in the Marshall Islands (see chapter 12, which includes a photograph of commonly used at nuclear power plants to routinely monitor workers for internal exposure to fission products. The much more ponderous and sensitive nonportable (laboratory) versions of in-vivo counters are described in chapter 17

units described here are simply modifications of the larger laboratory versions.

The transportable

FIGURE 18.15. Field measurement of radiolodine contamination in the thyroid during the 1940s. (Photo courtesy of Pacific Northwest Laboratory.)

Portable survey instruments were also used to detect possible internal contamination from radionuclides, particularly the radioiodines, which are relatively rapidly taken up and localized in the thyroid (figure 18.15). Routine remainment of the results of the survey o

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